
Policies that Work:
***How vehicle standards and fuel taxes can cut
CO₂ emissions and boost the economy***

*Francisco Posada Sanchez, International Council on Clean Transportation
Laura Segafredo, ClimateWorks Foundation*

Clean Energy Solutions Center Webinar
December 13, 2012

Who we are – the ClimateWorks Foundation

- The ClimateWorks Foundation supports public policies that prevent dangerous climate change and promote global prosperity
- ClimateWorks' goal is to reduce global greenhouse gas emissions by 6 billion metric tons by the year 2020 (~25 percent below business-as-usual projections) and by 11 billion metric tons by 2030 (~50 percent below projections)
- These ambitious targets require the immediate and widespread adoption of smart energy and land use policies. ClimateWorks partners with an international network of affiliated organizations — the ClimateWorks Network — to promote these policies in the regions and sectors responsible for most greenhouse gas emissions

ClimateWorks' Best Practice Networks



POWER

The Regulatory Assistance Project



TRANSPORT

The International Council on
Clean Transportation
The Institute for Transportation
and Development Policies



BUILDINGS AND APPLIANCES

The Global Buildings Performance
Network
The Collaborative Labeling and
Appliance Standards Program



FORESTS & LAND USE

The Climate and Land Use
Alliance



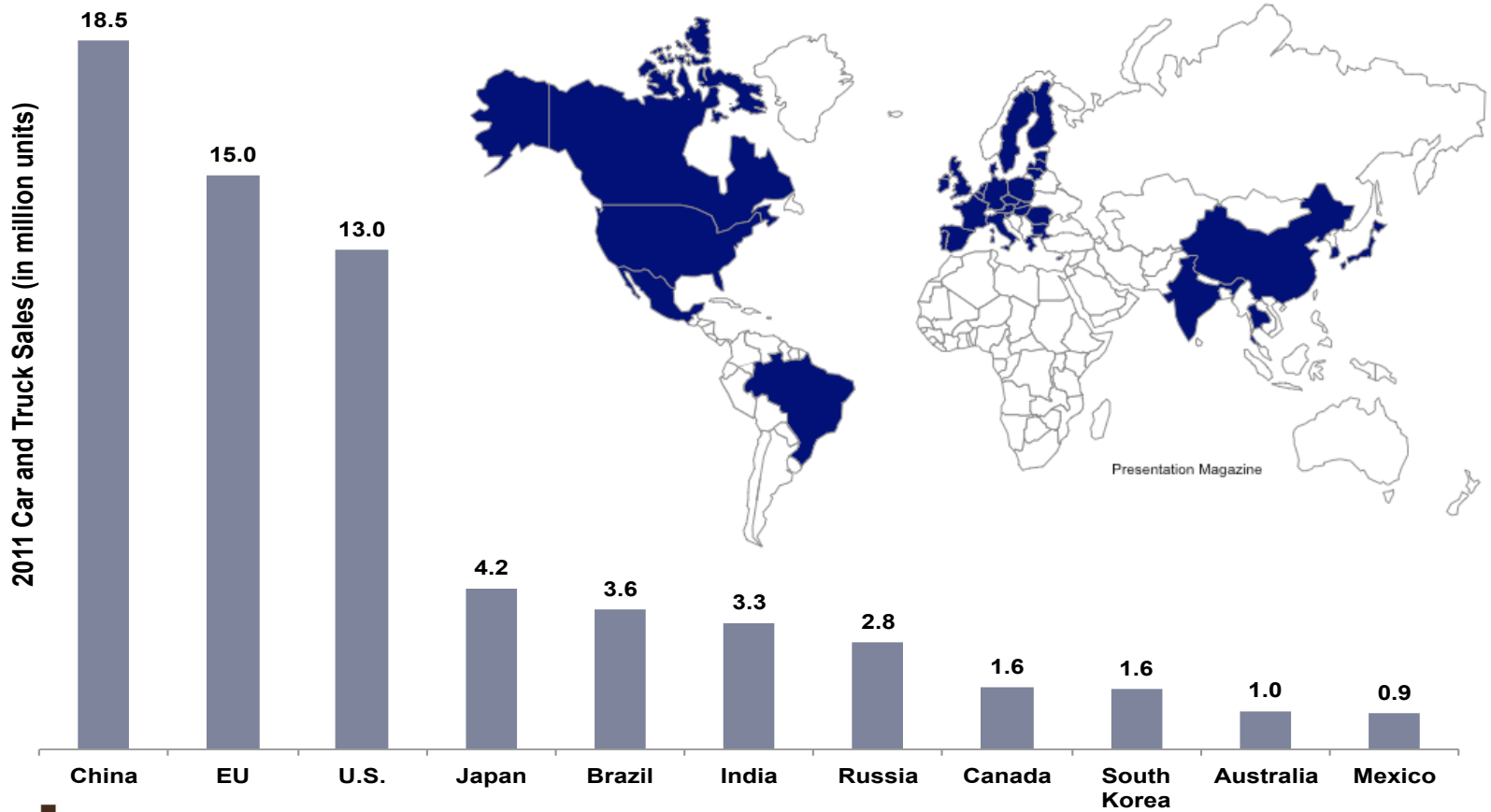
INDUSTRY

The Institute for Industrial
Productivity

Who we are - ICCT

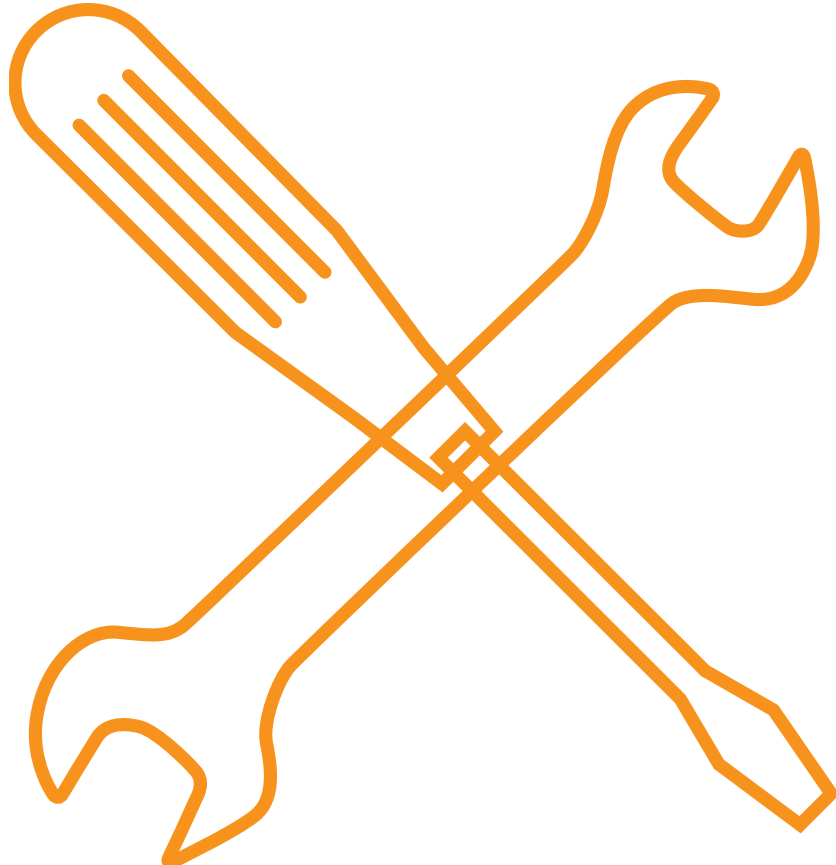
The mission of the ICCT is to dramatically improve the environmental performance and efficiency of cars, trucks, buses and transportation systems in order to protect and improve public health, the environment, and quality of life.

Top Vehicle Market Sales in 2011

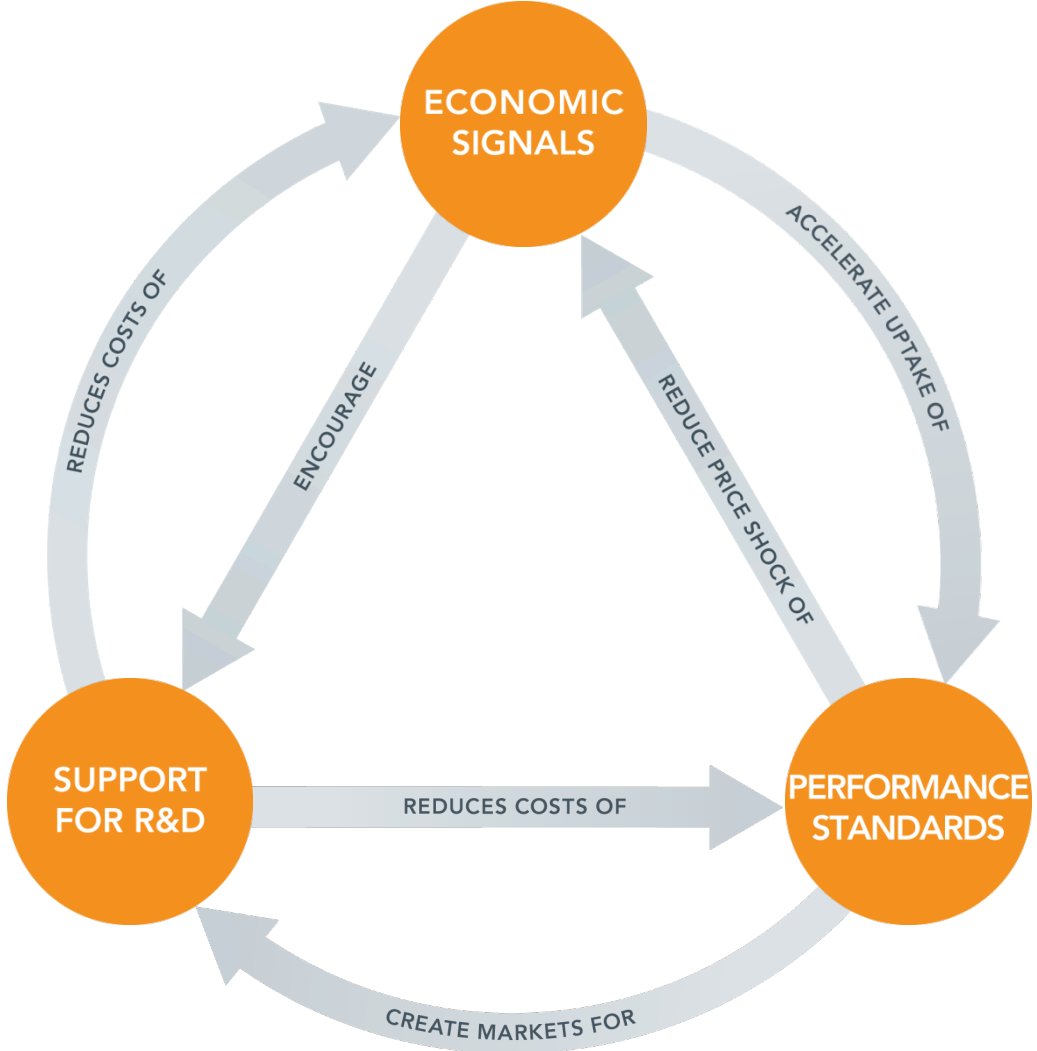


Policies That Work:

A toolkit to help solve nations' climate and energy challenges



Three kinds of policy tools

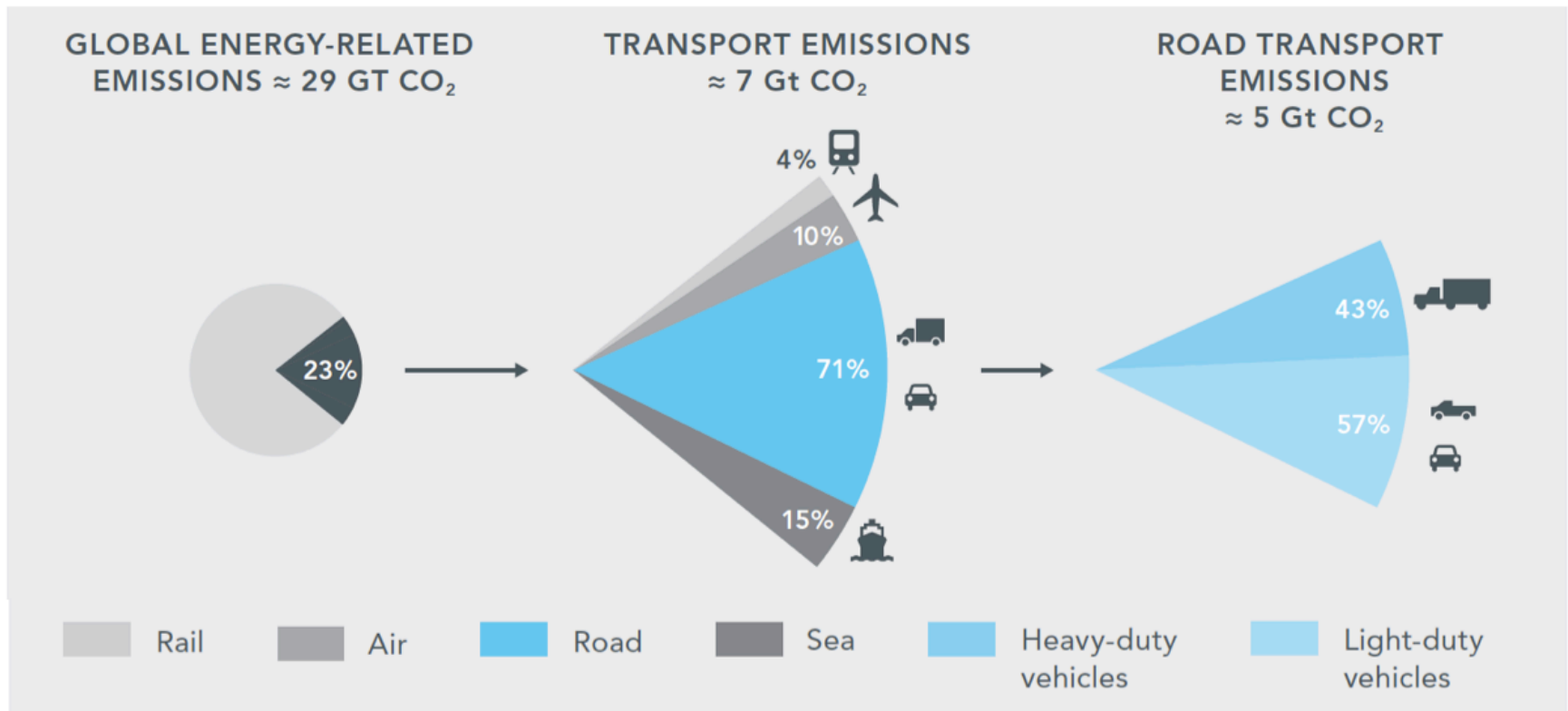


Ten policies can make the difference

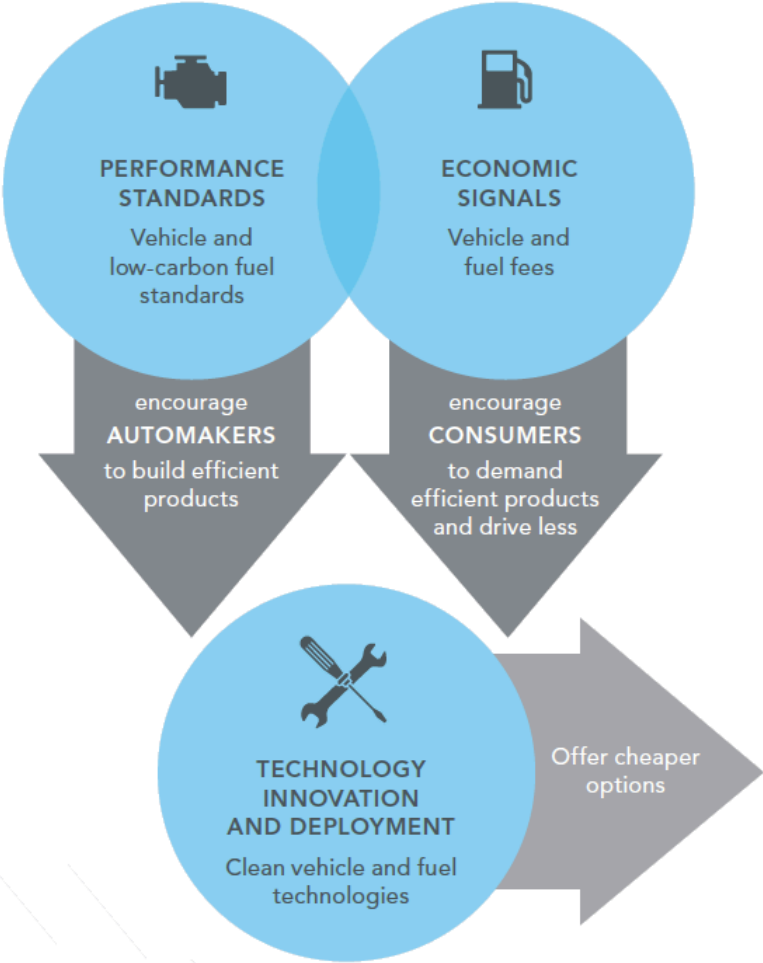
1. Vehicle performance standards
2. Fuel and vehicle levies
3. Energy efficiency standards and labels
4. Clean energy supply policies
5. Utility-scale energy efficiency programs
6. Industrial energy efficiency programs
7. Effectively enforced building energy codes
8. Properly aligned economic incentives
9. Smart urban design
10. Support for R&D and innovation

Focus on Transportation

- 65 million new vehicles in 2011 (ICCT countries only)
- Road emissions are projected to grow more than 2% annually, reaching 8.4 Gt CO₂ in 2030
- US, China and EU are the top emitters – focus of PTW report



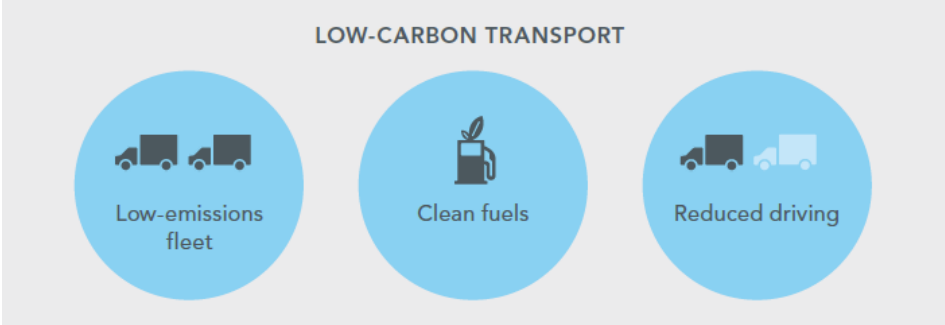
Most Effective GHG Regulations



Most effective ways to reduce GHG emission from the transport sector are:

- Vehicle performance Standards
- Vehicle and fuel fees/rebates

The report **Policies that Work** presents recommendations for performance standards and fees/rebates that are effective at aligning automakers and consumers with global GHG targets



Five Steps to Successful Policy Design

Set overarching goal

- Base standards and fees on GHG emissions
- Don't mandate particular technology solutions

Require consistent rate of improvement

- Steady basis over several product development cycles
- 3%-6% per annum to encourage constant innovation

Cover all vehicles and Fuels

- No vehicle or fuel should be exempt – avoid consumers and manufacturers from circumventing the standards

Long term signals

- Manufacturers need stable market signals to invest in new technology

Reward performance

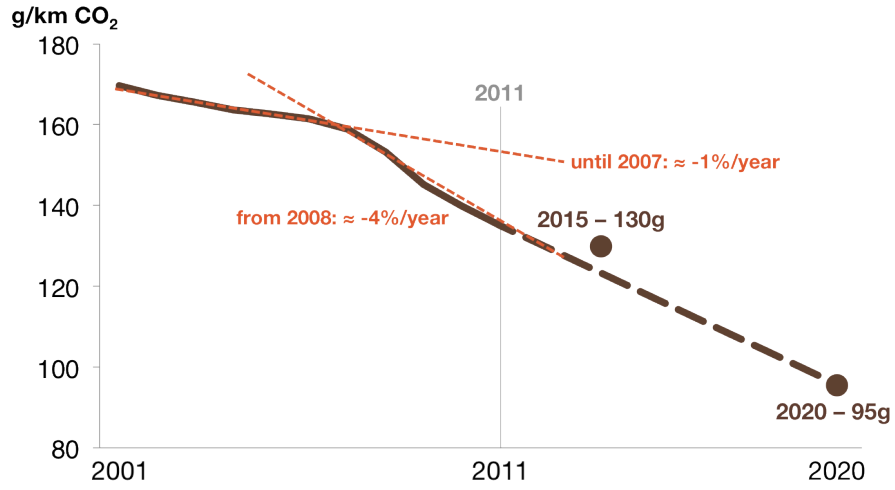
- Combine fees with rebates, “feebates”, rewarding low emission models and penalizing high emitters
- Avoid GHG standards based on vehicle weight –this promotes heavier models

Vehicle Standards - history

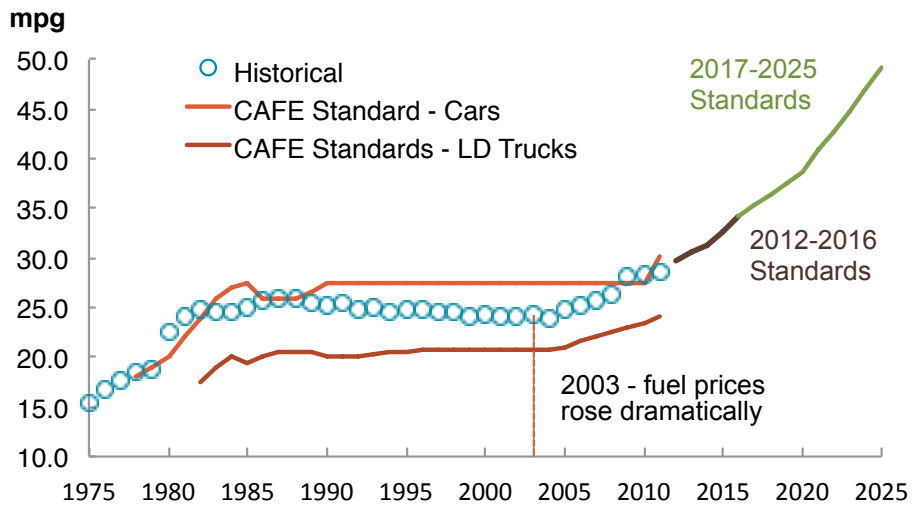


Vehicle CO₂/FE Standards

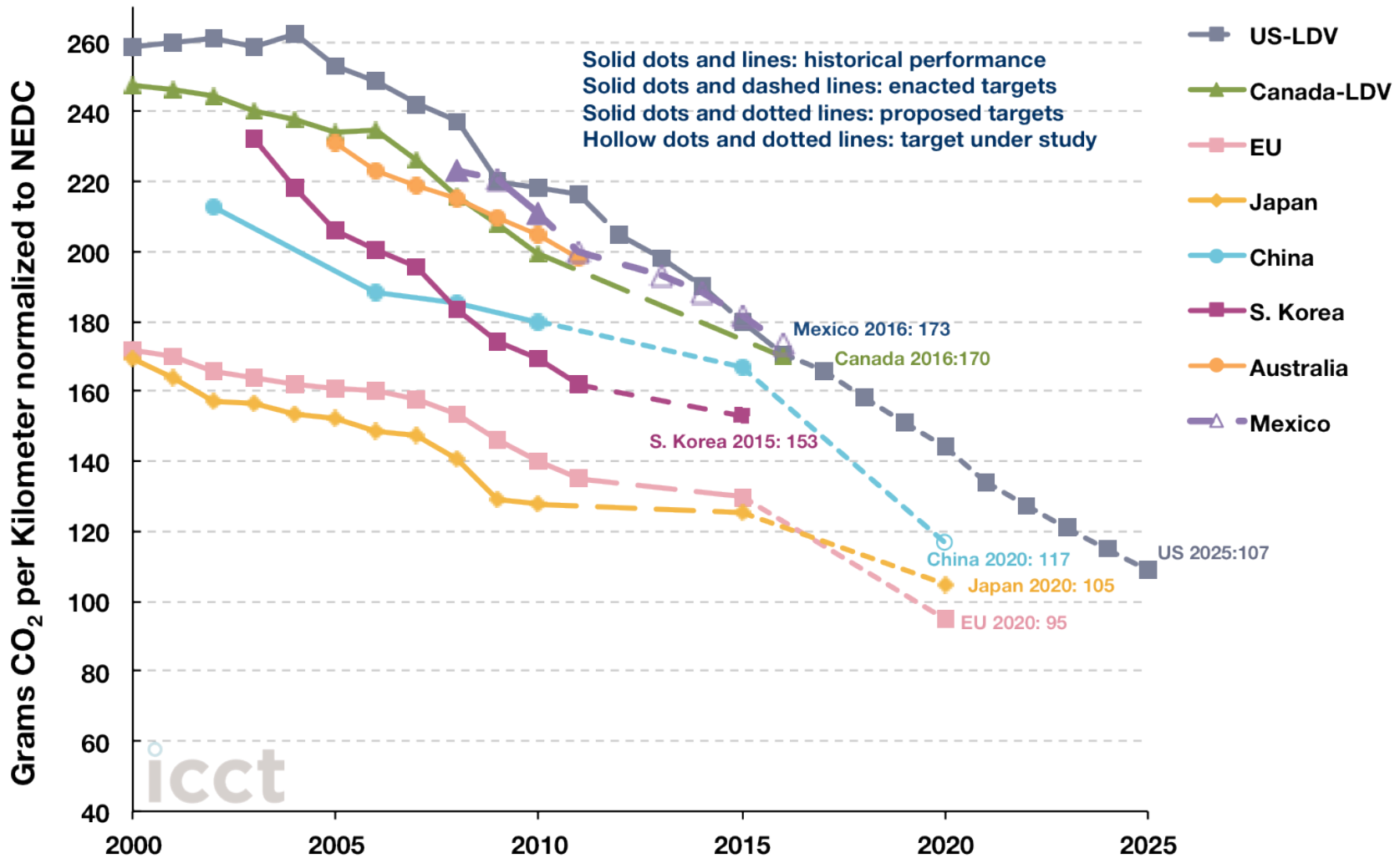
EU Passenger new vehicle CO₂ Standards



US Passenger new vehicle fleet average fuel economy

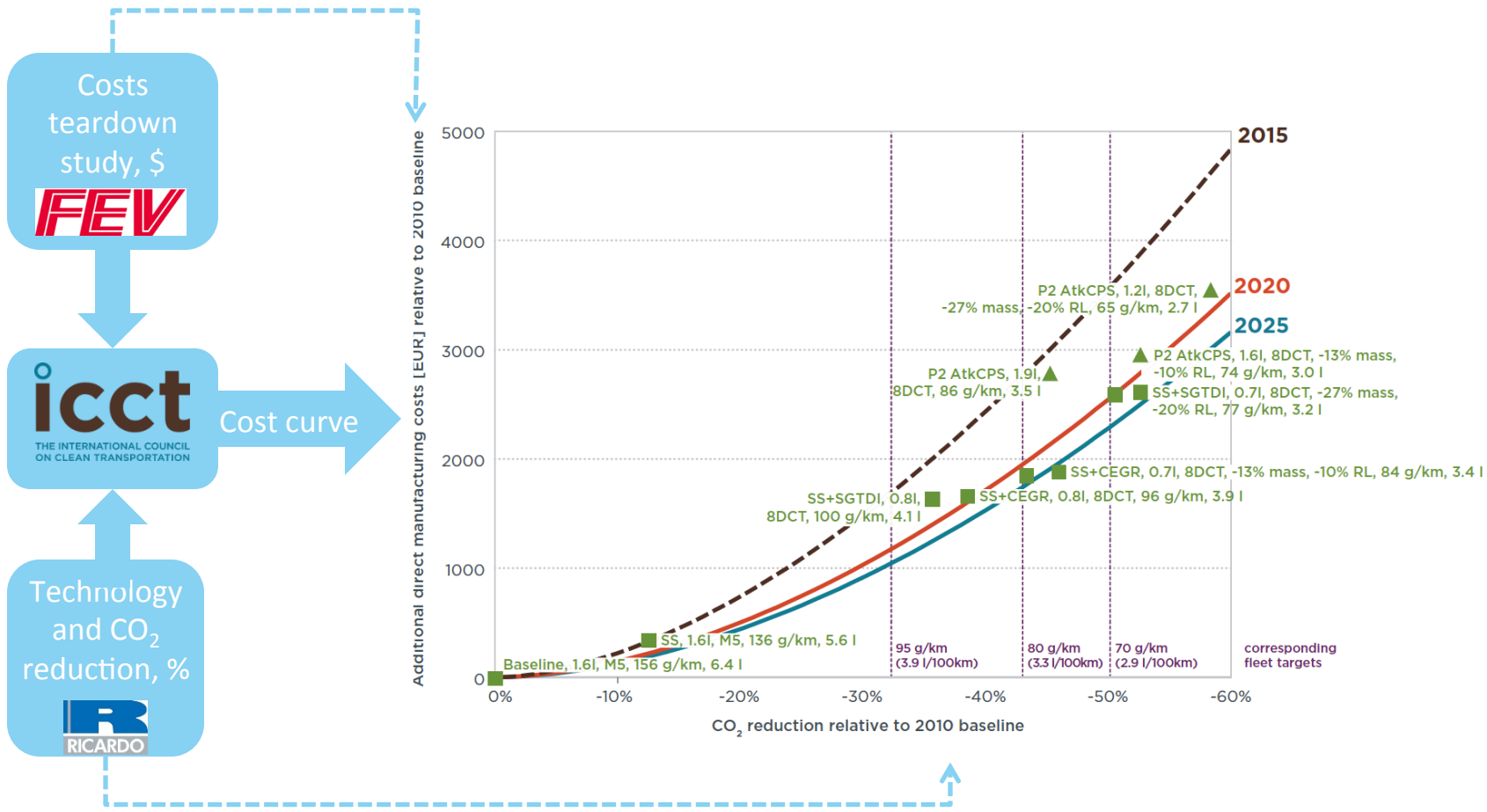


Global Vehicle Performance Standards



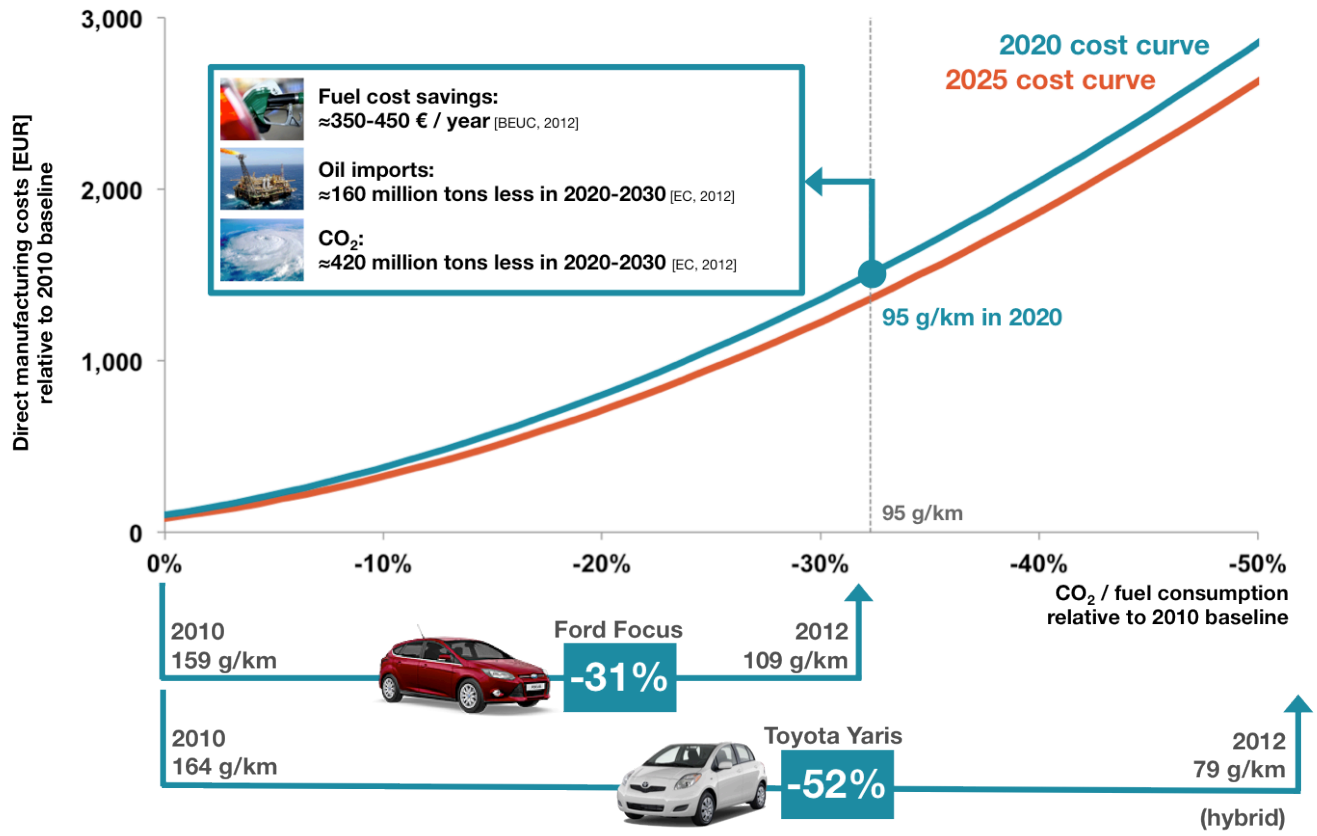
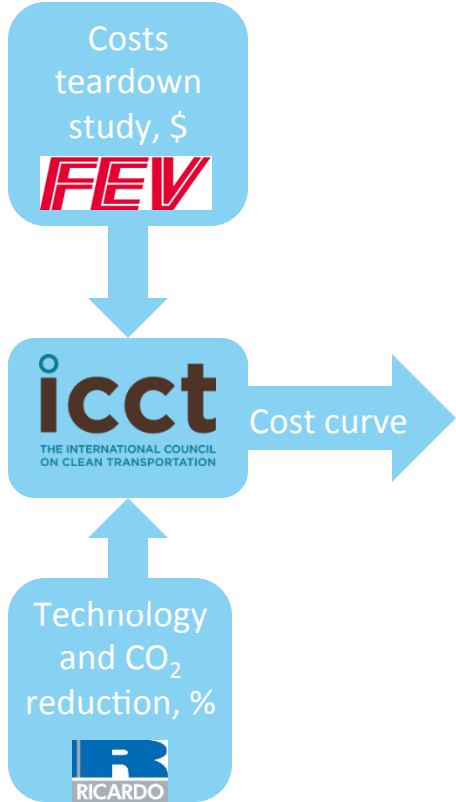
[1] China's target reflects gasoline vehicles only. The target may be lower after new energy vehicles are considered.
 [2] US, Canada, and Mexico light-duty vehicles include light-commercial vehicles.

Cost and Benefit of CO₂ reduction technologies



- 2020 targets can be attained by improvements to internal combustion engines and moderate lightweighting

Cost and Benefit of CO₂ reduction technologies



- The estimated additional manufacturing cost for attaining a CO₂ target of 95 g/km for passenger vehicles by 2020 is approximately €1000 per vehicle
- Fuel cost savings for drivers €350-450/year.



Effective Vehicle Standards

Set the goal

- Let the market choose the most cost effective technology

Go upstream

- Target small number of market players, manufacturers, rather than consumers

Use GHG as the metric

- GHG (gCO₂e/km) has advantages over Fuel Economy (mpg or km/L) as the metric is fuel neutral.
- Can accommodate non-CO₂ gases

Base the standard on Vehicle footprint over vehicle weight

- Weight based standards are more lenient for heavier vehicles,
- Footprint¹ encourages implementation of lightweighting techniques

Long term standard

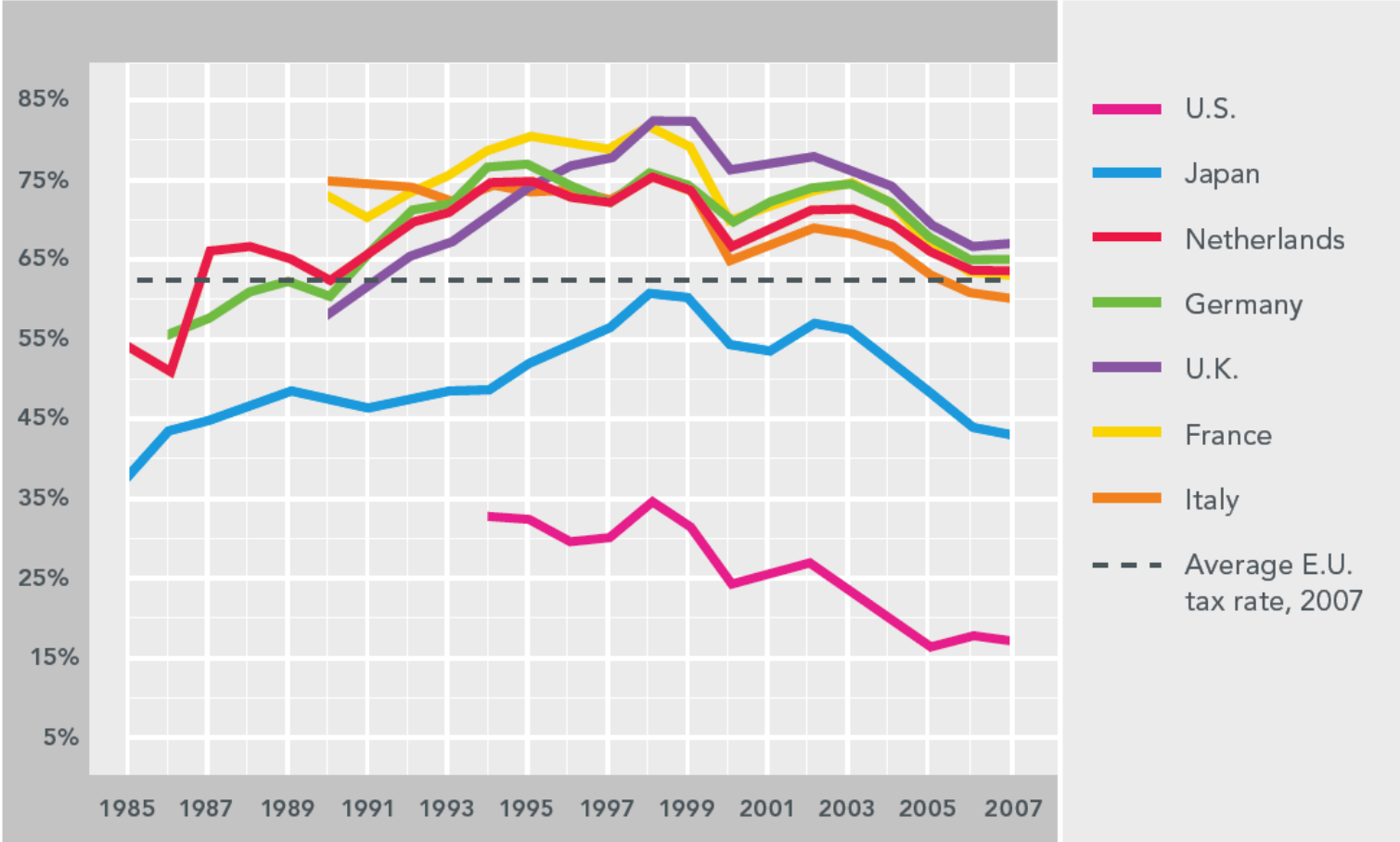
- Rate of improvement at 3%-6% per annum to encourage constant innovation
- Sufficient lead time

Continual rather than stepwise standard

- Stepwise standards lead manufacturers to meet only the minimum requirements for each class
- A continual standard requires improvements across all models



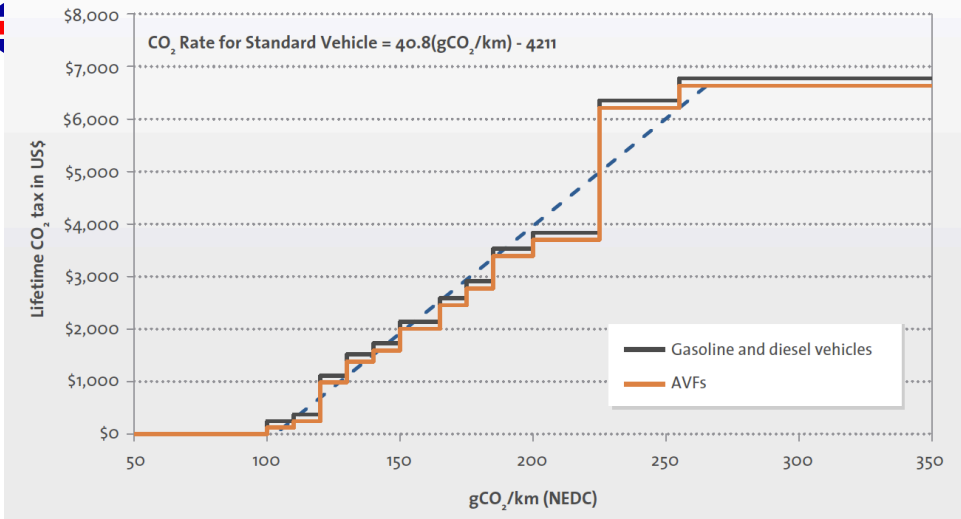
Fuel Taxes



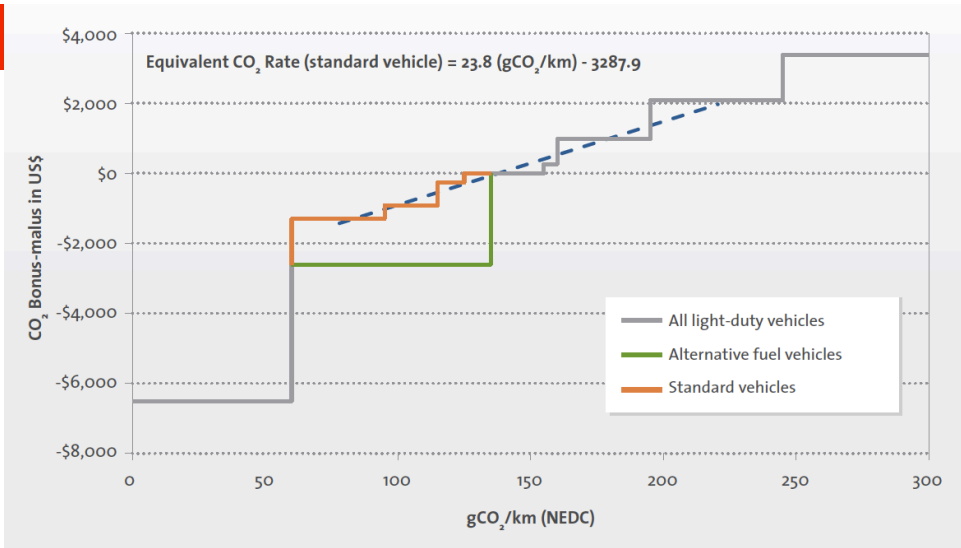
Source: International Energy Agency and Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ)

Vehicle Fees Examples

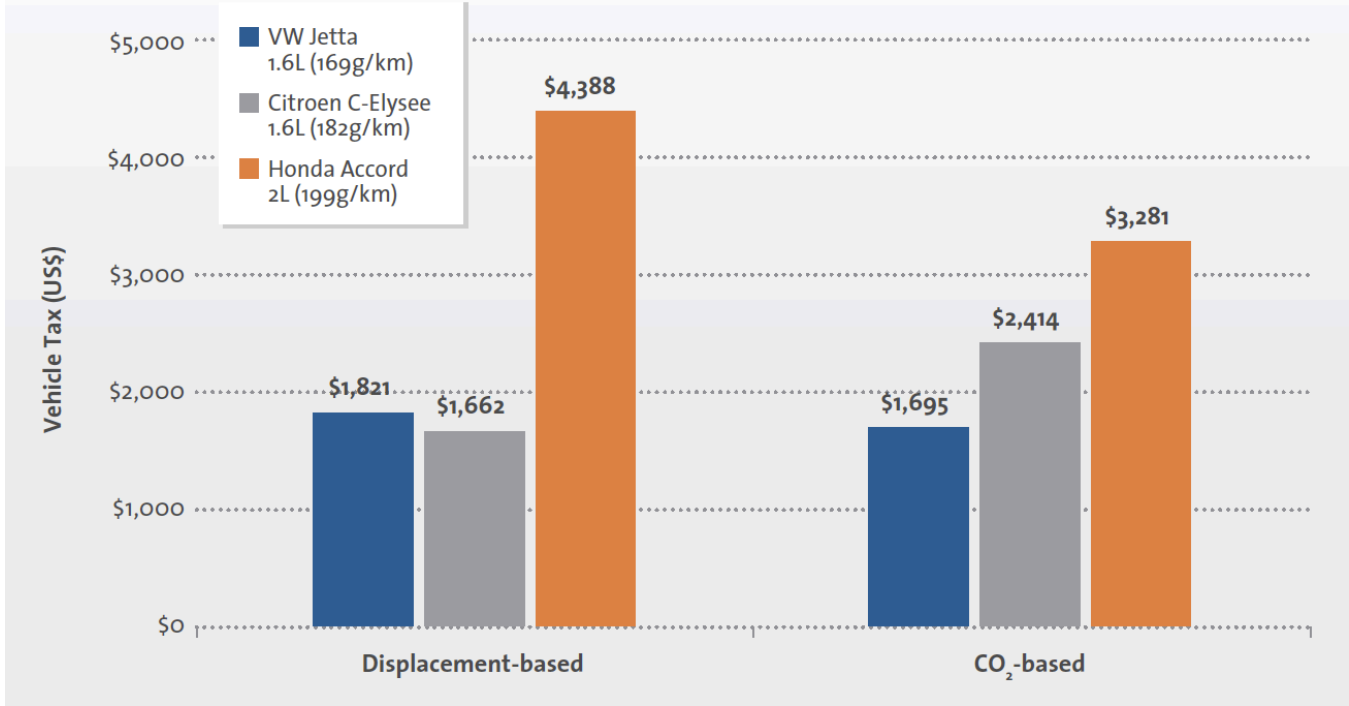
CO₂ Tax on conventional and alternative fuel vehicles (AFVs)



CO₂ Feebate program for conventional and alternative fuel vehicles (AFVS)



Vehicle fees based on CO₂ vs Attributes



Effective Vehicle and Fuel Fees

Set the goal

- Adjust fees to meet revenue targets

Use GHG as the metric

- GHG (gCO₂e/km) is fuel and technology neutral.
- Can accommodate non-CO₂ gases

Cover all vehicles and fuels

- Selective taxation can shift consumer demand to untaxed options and circumvent policy goals

Feebates

- For vehicles fees, the pricing structure charges high emitters, while rewarding low emission models with rebates

Long term signals

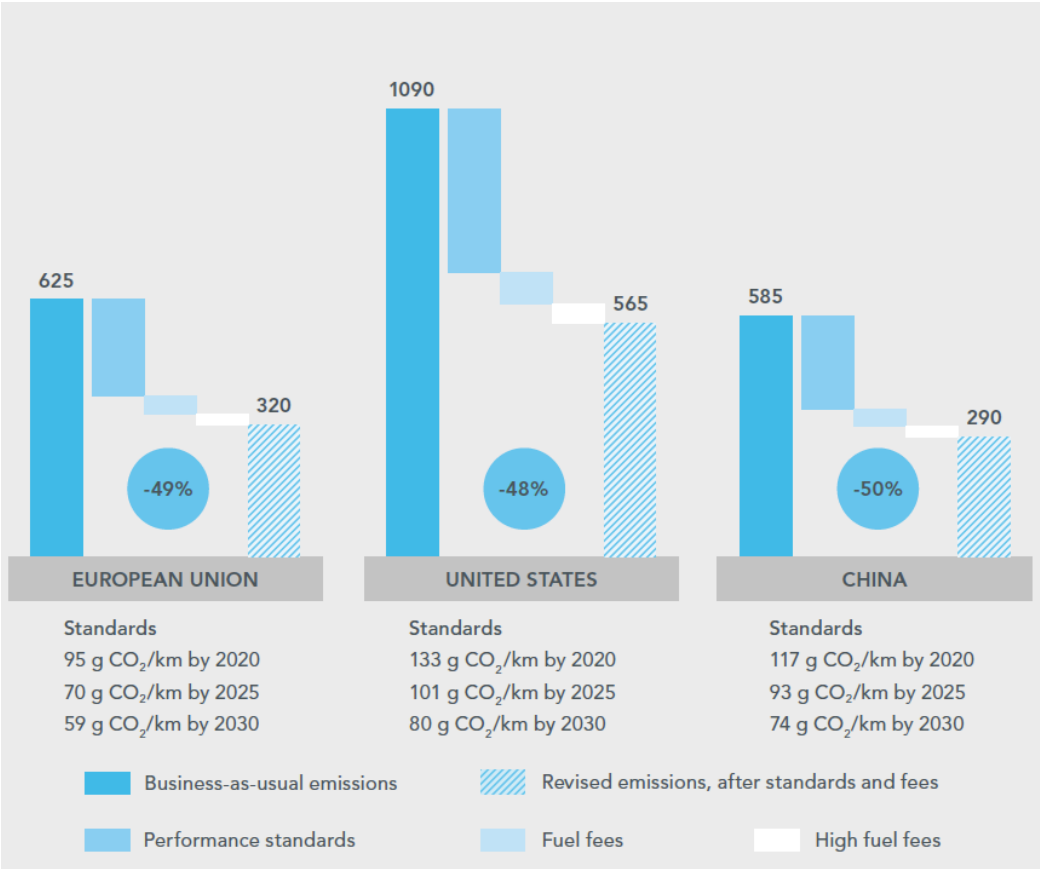
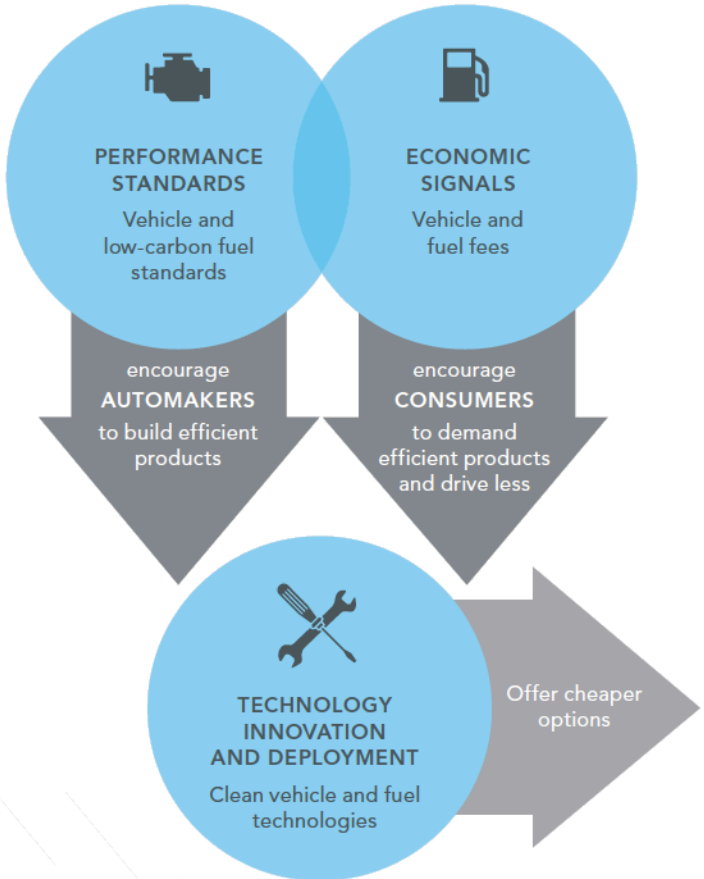
- Transparent fees allow sufficient lead time to implement new technologies
- Increase rate annually and predictably

Linear rather than stepwise fees

- Stepwise fees lead consumers to purchase vehicles that only meet the minimum requirements for each class
- A linear standard requires improvements across all models

Combining Standards and Fees

Potential Reduction in CO₂ Emissions



¹ Fuel fees: 10% of current fuel price
² High Fuel fees: 25% of current fuel price



Conclusions – Vehicle Performance Standards

- Emissions performance standards increase efficiency without dictating a specific technology solution
- Development and adoption of GHG reduction technologies implies a cost, but also promotes investment and labor while providing fuel savings to costumers
- Fuel and vehicle fees complement performance standards and can align market forces with social benefits
- Long-term policies are crucial to provide manufacturers and investors the reliable signals they need to boost R&D, deploy new technologies, and transform the market
- Our conservative analysis show that we could reduce CO₂ emissions from the U.S., China, and the E.U. by more than 1 Gt in 2030
- Fuel cost net savings of roughly \$130 billion in 2030, or a cumulative savings of approximately \$800 billion to \$1.5 trillion by 2030

THANK YOU!

francisco@theicct.org

laura.segafredo@climateworks.org